ARLEM workshop on migration

The role of regional and local authorities in the external and internal dimensions of migration policies

Seville, 26 February 2019

Migration and Asylum in EU Regions: Towards a multilevel governance approach (part I)

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&

Gemma Pinyol, President Instrategies, CPMR expert consultant on migration
6 Geographical Commissions
- Baltic Sea
- North Sea
- Atlantic Arc
- Inter-Mediterranean
- Balkans & Black Sea
- Islands

28 EU Countries & South/East Neighbourhood

150 + member Regions

200 + M inhab.

Internal structure
- General Assembly
- Political Bureau
- General Secretariat
- Inter-commission Working Groups

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@CPMR_Europe
The CPMR is a platform for technical & political cooperation between regional authorities on priority issues and policies for peripheral maritime regions:

- **Territorial cohesion**
- **Maritime affairs**
- **Transport & Accessibility**


**What we do at practical level?** Advocacy initiatives, exchanging best practices, joint projects, think tank activity, conferences and seminars, capacity building actions... and much more!
CPMR Intermediterranean Commission

Internal Organization
- General Assembly
- Political Bureau
- Secretariat
- Working Groups (and TFs)
  ➢ Biannual Action Plan

45 Regions

9 Med Countries

17 running projects, 11 concluded, 14 under evaluation, new being conceived, dozens capitalizing

Relations with territorial stakeholders of all the bassin

Ongoing contacts with Moroccan, Tunisian, Croatian, Turkish potential new members

Several initiatives promoted by the regions (e.g. Bologna Charter)

Promoting macro-regional & sea basin strategies in the Med
Increasing the participation of the regions in decision making on migration and supporting their actions
Promoting a MED of Projects & mobilise the Mediterranean southern partners
Encouraging dialogue between civil society to promote a Mediterranean citizenship: focus on youth

4 Working Groups
- Territorial Cooperation & Macro-Regional Strategies
- Transport & Integrated Maritime Policy
- Water & Energy
- Economic & Social Cohesion

Ongoing contacts with Moroccan, Tunisian, Croatian, Turkish potential new members
Migration as a cross-cutting and multilevel issue

• A narrow perspective-> migration policies are the exclusive competence of states
• Regions are instrumental on migration and asylum, including implementation of EU relevant legislation & programmes
• Regions can help the EU moving from receiving-versus-accommodating regions cleavage to grater cooperation in a more integrated EU Space
• Residents *de facto* and residents *de iure* are located in the territory:
  ➢ migrants, asylum seekers and refugees, and non refouled
• Regional and local authorities are particularly instrumental and lead innovation on:
  ➢ Reception and Accommodation (e.g. Children on the move and unaccompanied children, etc.)
  ➢ Integration policies (e.g. Access to labour market)
  ➢ Diversity, social inclusion and social cohesion (e.g. Diversity as a transversal axis of general public services, etc.)
  ➢ External dimension (e.g. Decentralised cooperation; Technical assistance; humanitarian assistance, etc)
Why now?

- Critical humanitarian crisis (Libya, Syria): increase of refugees trying to reach the EU

- Since 2015 migration has become a key topic in the International agenda (2030 Agenda for Sustainable Development & SDGs, New York Declaration for Refugees and Migrants, Global compacts for migration /refugees)

- A EU Agenda on migration (2015): no mention to the role of EU Regions

- CEAS recast (2017): no mention of the regions and local authorities
CPMR Migration Task Force
Set up in February 2015

ORGANISATION

• Chaired by Region Skåne (SE) / Sicily (IT)
• +40 members (25 very active) member regions from South & Northern EU
• 2-3 meetings a year + conferences/events

FOCUS

Two areas of action

Response to humanitarian emergencies dealing with irregular immigration in the CPMR Regions

Medium and long-term integration and socio-economic development

OBJECTIVES

• Promote and strengthen the Regions’ role in the internal and external dimensions of migration governance
• Cooperation and exchange of knowledge and best practice
CPMR recent work on Migration

SURVEYS
Two surveys conduction among member Regions:
• Internal dimension (reception and integration)
• External dimension (cooperation with actors from third countries, networking etc.)
Replies from around 25 CPMR members in 10 countries (PT, ES, SE, IT, UK, FI, NO, FR, GR, CY).

PUBLICATIONS AND AVOCACY
Two Issue Papers including practices and policy relevant messages:
• “Migration and Asylum in EU Regions: Towards a multilevel governance approach” 2018
• “The External Dimension of EU Migration Policy. Working together: the regional strategy” 2019
These documents, based on the results of the surveys, desk research and internal reflections and exchanges, provide analysis, highlight regional examples and set out recommendations for the future
• “Policy reccomendations” included in the Final Declarations of the CPMR and its IMC and ad hoc meetings with DG HOME, Commissioners etc.

HIGH LEVEL CONFERENCES
For the exchange of experiences, conveying key messages to institutions/lobbying etc.
• High-level Conference co-organized by Attica and the CPMR on “Migration and the role of the Regions” held at the Committee of the Regions in April 2018
CPMR recent work on Migration

VISUAL MAPPING
A user-friendly and operational tool on regional competences and experiences. Designed for mutual learning between regions and promoting regional actions among external stakeholders (partner organisations for project activities/networking; EC to find out expertise in certain areas) to learn more about the role of the regions etc. It could be linked to existing platforms such as the CoR’s on Multilevel Governance.

PROJECTS
Specific actions concerning integration, indicators, trends of migrations flows MIPEX-R, REGIN proposal (AMIF), others

SYNERGIES WITH EXTERNAL PARTNERS
Synergies with Organizations, Institutions, External stakeholders, Interreg programs (Interreg Med-PANORAMED, Interact), OECD, ICMPD, Med Cities, Arco Latino, UCLG, Coppem, Committee of the Regions/ARLEM, NGOs
Overview of competences framework in different CPMR regions, focused on the reception and accommodation of asylum-seekers, refugees and migrants, and integration policies.

Knowledge and experiences in several CPMR regions, describing the key role and added value.

Reflections and recommendations for improving the role of EU regions in promoting a better management of migration flows and building inclusive societies.

Multilevel Governance scenario: recognition of migration and asylum policies as multilevel and cross-cutting policies.

Challenges for EU financial instruments in post 2020 period (AMIF, Cohesion Policy, internal dimension of migration policy).
CPMR Issue Paper on the External Dimension

To share information and relevant experience on migration-development nexus.

To promote better coordination across levels of governments in the migration-development nexus.

To improve on reporting, monitoring and evaluating should be done to ameliorate practices, experiences and actions.

To Rethink, Redo & Reinforce Decentralized Cooperation
  • Technical assistance, Capacity-building, Etc.

To link development strategies to voluntary return, and to reintegration of people in the country of origin after a return (voluntary or forced).

To foster the involvement of diasporas.

To participate in resettlement programmes.
Through practice / formal competences, regions and cities are responsible for welcoming, accommodation and integration policies of refugees and migrants.

Regions’ Areas of Competence and Action (Internal Dimension)

Entry and Reception
- Entry, Relocation, Resettlement Procedures
- First Assistance/Humanitarian Aid
- Shelter and Reception Centres

Basic Public Services
- Compulsory Education
- Primary Healthcare
- Unaccompanied Minors

Social Inclusion
- Language Skills
- Access to Labour Market/ Vocational Training
- Housing
- Administrative and Legal Support
- Diversity Management
<table>
<thead>
<tr>
<th>Regions’ Areas of Competence and Action (External Dimension)</th>
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</thead>
<tbody>
<tr>
<td><strong>Decentralised Cooperation</strong></td>
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<tr>
<td>• Capacity building for institutions tackling with</td>
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<tr>
<td>migration and asylum matters at regional level</td>
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<td>• Social and economic development in regions of origin</td>
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<tr>
<td>and transit;</td>
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<tr>
<td>• Helping participation in regional development</td>
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<tr>
<td>programmes between regions of origin, transit and</td>
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<tr>
<td>destination</td>
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<td>• Exchange and sharing of know-how and training</td>
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<td><strong>Humanitarian Assistance</strong></td>
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<tr>
<td>• Emergency response</td>
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<td>• Disaster risk reduction</td>
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<td>• Conflict management</td>
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<tr>
<td>• Supporting actions for voluntary return and</td>
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<tr>
<td>reintegration</td>
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<td><strong>International and Regional Networks</strong></td>
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<td>• Promoting dialogue and knowledge-sharing</td>
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<td>• Regional role in the global agenda</td>
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<td>• Partnerships with third countries</td>
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</tbody>
</table>
## CPMR Visual Mapping Structure

### 1 - COUNTRY DATA
**Source (ESPON 1/1/2017)**

<table>
<thead>
<tr>
<th>Column</th>
<th>Total Population</th>
<th>National Citizens</th>
<th>Foreign born Citizens</th>
<th>Born in EU</th>
<th>Born outside EU</th>
</tr>
</thead>
<tbody>
<tr>
<td>2 – REGIONAL DATA</td>
<td>Link to Regional Factsheet</td>
<td>Population</td>
<td>% Foreign born citizens</td>
<td>Nb of refugees (if known)</td>
<td></td>
</tr>
<tr>
<td>3 – MULTI-LEVEL GOVERNANCE, POLICY, INSTRUMENTS</td>
<td>Structure and Competences</td>
<td>Policy</td>
<td>Instruments</td>
<td>Coordination with stakeholders</td>
<td></td>
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<tr>
<td>4 – ENTRY AND RECEPTION</td>
<td>Entry &amp; reception procedures: providing residence permits</td>
<td>Resettlement &amp; relocation procedures</td>
<td>First assistance/Humanitarian aid</td>
<td>Shelter &amp; reception centres</td>
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<tr>
<td>5 - BASIC PUBLIC SERVICES</td>
<td>Primary healthcare</td>
<td>Compulsory education</td>
<td>Protection of unaccompanied minors</td>
<td></td>
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<tr>
<td>6 - INTEGRATION &amp; SOCIAL INCLUSION</td>
<td>Language Skills</td>
<td>Access to labour market &amp; vocational Training</td>
<td>Housing</td>
<td>Administrative &amp; Legal Support</td>
<td>Diversity management (intercultural dialogue, tackling discrimination...)</td>
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<tr>
<td>7 – DECENTRALISED COOP &amp; HUMANITARIAN SUPPORT</td>
<td>International (3rd countries) Cooperation Frameworks/Networks</td>
<td>International Development cooperation / Technical support</td>
<td>Humanitarian support</td>
<td></td>
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<tr>
<td>8 – ISSUES, NEEDS, INNOVATIVE PRACTICES</td>
<td>Major persisting issues</td>
<td>Needs from State or EU level</td>
<td>Innovative practices / elements within the Region</td>
<td></td>
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<tr>
<td>9 – COOPERATION INTEREST</td>
<td>Availability to sign solidarity agreements with other regions</td>
<td>international coop. framework/network with 3rd countries</td>
<td>international dev. or humanitarian programmes/projects/actions</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Click on the map layer to view the Regions concerned by the theme.
Click on the map or on the name of the Region in the list to view regional data and experiences related to the theme.
Objectives:

- help strengthen regional authorities’ capabilities to foster migrants’ integration.
- develop a set of indicators to evaluate policy implementation.
- measure the impact of governance instruments on migrant outcomes at regional level.
- develop a set of tools to facilitate regional performance.

CPMR: Lead Partner

Participating regions:
Campania & Sardinia (IT), Murcia & Catalonia (ES), Skane (SE), Azores (PT).

Technical partners:
Instrategies, Migration Policy Group CIDOB

Wide network of associates

REGIN – Regions for Migrants and Refugees Integration.
Many thanks for your attention!

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