

## **Policy Position**

**March 2019** 

# LeaderSHIP 2030 - Towards a new European Strategy for Maritime Industries

Approved by the CPMR Political Bureau, 7 March 2019, Brest (Brittany, FR)

#### **BACKGROUND**

This Policy Position calls on the European Commission to launch a European Industrial Strategy "LeaderSHIP 2030" for maritime industries. Maritime industries are defined here as in the LeaderSHIP 2020 report, and therefore include shipbuilding, maritime engineering and manufacturing.

This position follows on from exchanges between the CPMR Member Regions led by the Region of SouthWest Finland, as well as with Sea Europe.

#### It is also based on:

- The report of the European Economic and Social Committee (EESC) "<u>The LeaderSHIP 2020 strategy as a vision for the maritime technology industry: towards an innovative, sustainable and competitive maritime industry in 2020</u>" of June 2017, to which the CPMR contributed;
- The study of the <u>EC Study on trends in globalisation in shipbuilding and marine supplies</u>
   <u>Consequences for European Industrial and Trade Policy</u> published in 2017;
- On-going exchanges with the Committee of the Regions, which is preparing a report on "A New European Agenda on Maritime Industries" to be adopted by its Committee for Natural Resources on 27 March 2019.

## **KEY POLICY MESSAGES**

#### The CPMR:

- Underlines the uncertain economic future for European industries as already defined in the LeaderSHIP 2020 report, in the fields of shipbuilding, maritime engineering and manufacturing. In the coming years, these industries will be confronted with a weak global demand, and increased international competition;
- Stresses the strategic importance of these industries in terms of industrial employment in European regions, and of the development of emerging and strategic sectors such as marine energies, and naval shipbuilding;
- Calls on the European Union to adopt a "LeaderSHIP 2030" Strategy to define a
  common policy framework for the numerous European policies related to maritime
  industries. This strategy must result in a communication from the European
  Commission. Its implementation must be monitored at the highest level of the
  European Commission, as was the case for the former LeaderSHIP 2015 strategy;
- Considers that the future strategy must affirm ambitious objectives in terms of protection of European interests via the EU Trade Policy, state aid and competition rules; training and attracting workers, avoid social dumping, innovate for more sustainability and competitiveness of the maritime sector;
- Believes that the new strategy must be instrumental in facilitating synergies between investments co-financed by the regions and European centrally-managed programmes;
- Emphasises and supports the calls also made by the European Economic and Social Committee, the European Committee of the Regions, and the Sea-Europe Association for the adoption of a "LeaderSHIP 2030" Strategy.

### **ANNEX**

Maritime industries are a key economic sector in CPMR Member Regions. Shipbuilding, marine energies, maritime engineering and manufacturing are important components of the maritime economy with thousands of jobs at stake. According to the <u>2018 Annual Economic Report on EU Blue Economy</u>, 262,000 people were directly employed in the shipbuilding and ship repair sector in the European Union in 2016. In total, the sector employs around 500,000 people also taking into account the sub-contracting companies.

European maritime regions are implementing ambitious actions to support the development of these industries. As reflected in Smart Specialisation Strategies, these actions involve both support to economic sectors, as well as support to economic interactions between these sectors, via support to key enabling technologies, shared infrastructures or the adaptation of workers' skills.

The LeaderSHIP 2020 report currently acts as a European strategy. This report, to which the CPMR actively contributed, defined 19 recommendations in the areas of employment and skills, improving market and fair market conditions, access to finance, and research and development and innovation.

These recommendations, however, have not been the subject of a Communication from the European Commission. Their implementation largely depends on the spontaneous mobilisation of socio-economic actors. As the EESC study showed, only 25% of these recommendations have been implemented in 2017.

In view of the challenges facing the maritime industries in the coming years, it is necessary to provide a new impetus to implement LeaderSHIP 2020.

The European Union must now define an ambitious future strategy for its industries and industrial maritime employment in its territories. This strategy should make it possible to define objectives shared by the European institutions, socio-economic actors and regions, and to guide the mobilisation of investments at all levels.

## 1. For a holistic European Maritime Industrial Strategy

#### European industry will face increased international competition in the coming years

The <u>EC Study</u> on trends in globalisation in shipbuilding and marine supplies - Consequences for <u>European Industrial and Trade Policy</u>, published in 2017, indicates an uncertain economic future for European industries. In the coming years these will face a weak global demand and increased international competition, in particular from Asia. China has for instance identified "Advanced marine equipment and high-tech vessels" as one of the priority sectors in its "<u>Made in China 2025</u>" strategy. This is new and it will generate increased competition on Europe's current specialisation sectors such as cruise ships.

According to the European Commission's study, "the maritime technology industry in Europe cannot feel safe or be complacent and needs to take action now. The next 10 years are likely to determine whether the European shipbuilding and marine supply chain industry can survive and grow or will decline and fail".

#### Maintaining an industrial capacity in Europe is fundamental

Maintaining jobs and maritime industrial know-how in Europe is fundamental, not only because of the importance of current maritime industrial employment in Europe's territories, but also for the development of emerging industrial sectors.

Traditional shipbuilding industries are indeed sources of skills and infrastructures that are essential for the development of marine energies. Engineers and workers able to design and build ships have skills that are also useful to the manufacturing of industrial elements for marine energies. Space and machinery available to shipyards are also used for the development of industrial activities related to marine energy.

European maritime industrial know-how is also fundamental for defence industries, in a context where the development of military navies will be a key geopolitical element for the future of Europe.

#### Defining shared objectives for a holistic European Maritime Industrial Strategy

European policies concerning maritime industries are numerous. They include, inter alia, European policies in the areas of competition, trade, research and innovation, energy and climate, cohesion, training, and access to finance.

Defining a holistic European strategy is necessary to define common objectives for all these policies. This is what the European Union has done for sectors such as automotive, and space sector. Like these sectors, the maritime industry must have a specific European strategy.

The new European strategy will also need to result in a Communication from the European Commission and be monitored at the highest level of the European Commission. The fact that the LeaderSHIP 2015 Strategy was monitored by a Task Force involving several European Commissioners was a key factor in the success of its implementation.

## 2. Strategic objectives for European maritime industries

The new European strategy must make it possible to understand how the horizontal elements of European Industrial Strategy adapt to the specific context of the maritime industries. The strategy should support the strategic objectives below.

#### Promote European interests in a global context

The EU Trade Policy and free trade agreements should create opportunities for the European maritime construction sector and the maritime services sector in terms of access to foreign markets. Unlawful subsidies should be addressed in competition-specific chapters to ensure that trade in these sectors takes place in a fair and transparent setting.

State aid and competition rules should reflect the needs of a competitive maritime industry and other maritime technologies. The situation and the need for diversification in the traditional maritime sector as well as the will to address urgent societal challenges, like climate protection, can justify more flexibility in terms of public support, as well as the need to facilitate the strengthening of European companies able to compete at global level.

#### Train and attract workers, and avoid social dumping

Strengthening workers' skills and increasing the attractiveness of maritime industrial jobs, notably to women, is essential. The maritime industrial sector demands wide-ranging and high-level skills.

Strong contributions to these objectives are expected from the Erasmus programme, the Blue Careers programme, and the on-going blueprint exercise on skills in the area of maritime industries. This blueprint exercise should result in proposals for innovative initiatives that should inspire further developments of the EU Skills agenda.

In parallel, it is necessary for EU rules regarding the terms and conditions of employment to be applied to posted workers to be enforced, with the aim to guarantee that these rights and working conditions are protected throughout the EU, and to ensure a level playing field and avoid "social dumping" where foreign service providers can undercut local service providers because their labour standards are lower. The revision, adopted in June 2018, of the 2016 European Directive on posted workers must provide an important contribution to this.

#### Innovate for more sustainability and competitiveness

Constant support for innovation is key to enable European industries to face new challenges, and to keep or acquire leadership at global level.

In this perspective, European industries need to tackle important challenges in terms of sustainability. Reduction of carbon emissions, of waste, as well as greater involvement in circular economy models, are among these challenges.

European industries will also need to adapt to digitalisation, which will affect and redefine the maritime industry sector and will cause major implications for European shipping companies, maritime technology companies and system providers, as well as information technology companies.

Autonomous shipping is another example of future development that challenges the traditional maritime industry sector.

Finally, diversification of industrial activities is also a key priority, notably via the development of activities in the field of marine energies by shipyards companies.

## 3. Support access to financing in synergy with Regions

The new European Strategy for Maritime Industries should set objectives and be used to facilitate synergies between investments co-financed by the regions and European centrally-managed programmes.

Regions need leeway to invest in maritime industries, and public intervention is necessary to accompany the development of maritime sectors and ensure territorial development.

For the next period, the contribution of future smart specialisation and operational programmes of Cohesion Policy to the financing of maritime industries will be very important. The European Commission proposal to heavily prioritise ERDF funding on policy objective 1 (innovation, digital, SMEs) and policy objective 2 (climate, energy, and low carbon) will indeed enable regions to support maritime industries to a large extent.

European centrally-managed programmes should facilitate the implementation of priorities set by regions in Smart Specialisation Strategies and operational programmes' objectives in the areas covered in the new industrial strategy.

Synergies between Horizon Europe and regions' policies should be strengthened in this perspective. Horizon Europe will potentially invest massively in research and innovation in the field of maritime

industries via its three pillars. Within its second pillar, Horizon Europe will be able to support investments via its clusters "Global Challenges and Industrial Competitiveness" and "Digital and Industry"; "Climate, Energy and Mobility". More maritime specific priorities for Horizon Europe should however be defined. These priorities should take inspiration from the objectives to be set in the future new European Strategy for Maritime Industries, and from Smart Specialisation Strategies.

Synergies with the regions for better access to finance is very much needed as well. The future InvestEU and Blue Invest platform launched by DG MARE, which are very welcome, should work in synergy with the regions, which are already implementing investment vehicles providing support in terms of access to capital to maritime industries at regional level. It is positive that the European Commission explicitly foresees the involvement of "maritime regions" in the BlueInvest platform<sup>1</sup>.

In parallel, the implementation of state aid rules must be facilitated. ESI funds should be treated in the same way as other European programmes focused on investment, such as Horizon 2020 and the EFSI. There should for instance not be any need for state aid verification for aid granted in line with the objectives of an ERDF operational programme which has been negotiated with and adopted by the European Commission.

Finally, sea basin and macro-regional strategies, as well as Interreg programmes will also be important in providing support to the maritime industry sector. Their complementarity should be strengthened via better synergies with the regions in the definition of priorities for each programme.

Conference of Peripheral Maritime Regions

<sup>&</sup>lt;sup>1</sup> In the coming months, the European Commission will launch a "Blue Invest platform". This platform will set up and operate a blue "investment and innovation community", bringing together investors and businesses, provide coaching services to SMEs to become investment-ready and to close business deals with investors, and develop suggestions for a new European fund. <u>Terms of reference</u> of the call launched by DG MARE indicate that these activities should involve "investment vehicles set up by public bodies (in particular by maritime regions)".



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The Conference of Peripheral Maritime Regions (CPMR) brings together some 160 Regions from 25 States from the European Union and beyond.

Representing about 200 million people, the CPMR campaigns in favour of a more balanced development of the European territory.

It operates both as a think tank and as a lobby group for Regions. It focuses mainly on social, economic and territorial cohesion, maritime policies and accessibility.

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